

Message Text

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TO AMEMBASSY TOKYO

C O N F I D E N T I A L STATE 029255

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JERUSALEM BEIRUT 6 FEB.

QUOTE

C O N F I D E N T I A L STATE 029255

INFORM CONSULS, FOR AMBASSADOR FROM ATHERTON

E.O. 11652: GDS

TAGS: UN, PFOR, EGEN, APER

SUBJECT: ORGANIZING FOR MULTILATERAL DIPLOMACY

REF(A)STATE303856 (B) STATE 13264

KUWAIT PLEASE POUCH TO BAGHDAD

1. NEA IS ORGANIZING TO CARRY OUT EFFECTIVELY THE SEC-
RETARY'S INSTRUCTION TO IMPROVE OUR CAPABILITY TO COPE
WITH THE INCREASING CHALLENGES AND OPPORTUNITIES IN
MULTILATERAL FORM. I HAVE DESIGNATED SPIKE DUBS TO
ENSURE A COHERENT OVERVIEW IN THE BUREAU FOR MULTI-
LATERAL AFFAIRS AND TO SERVE AS OUR PRIMARY CONTACT POINT
IN NEA WITH THE NEW IO OFFICE OF MULTILATERAL AFFAIRS.

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STEVE PALMER IS SPIKE'S ALTERNATE IN THIS ENDEAVOR AND

HIS REGIONAL AFFAIRS DIRECTORATE WILL INTENSIFY ITS CONSULTATIONS/COORDINATION WITH IO AND OTHER PERTINENT FUNCTIONAL BUREAUS, PARTICULARLY EB. IN THE NEA FRONT OFFICE EACH DEPUTY AND I WILL BE DEVOTING MORE OF OUR PERSONAL ATTENTION AND EFFORT TO THE MULTILATERAL DIPLOMATIC ASPECTS OF THE BILATERAL/SUBREGIONAL RELATIONS WITH WHICH WE DEAL.

2. FURTHER TO PARA 4 OF THE SECRETARY'S REFTELA (AND II FAM 122) PLEASE CABLE THE NAME AND GRADE OF THE SENIOR OFFICER YOU HAVE DESIGNATED TO TAKE DAY-TO-DAY RESPONSIBILITY FOR MULTILATERAL AFFAIRS AND TO ENSURE THAT ALL ELEMENTS OF THE MISSION REMAIN ALERT TO HOST GOVERNMENT VIEWS AND INTENTIONS IN THIS FIELD.

3. IT IS IMPORTANT THAT WE KEEP YOU MORE ABREAST OF OUR MULTILATERAL POLICY THINKING AND WE PLAN TO DO SO. IT IS EQUALLY IMPORTANT THAT YOU KEEP US CURRENTLY INFORMED ABOUT HOST COUNTRY ACTIVITIES AND ATTITUDES AND SEEK OUT THOSE MOST INFLUENTIAL IN DETERMINING THEM. THIS MUST BE DONE ON A YEAR-ROUND BASIS, NOT MERELY PRIOR TO UNGA AND UNSC SESSIONS. IT MUST ENCOMPASS THE EXPANDING FAMILY OF IMPORTANT NON-UN MULTILATERAL ORGANIZATIONS, (E.G., CIEC) PERTINENT TO NEA'S CONCERNS, AND THE UPCOMING SERIES OF MEETINGS LEADING UP TO THE COLOMBO NON-ALIGNED SUMMIT IN AUGUST. ONE OF OUR OBJECTIVES WILL BE TO ENCOURAGE THE MODERATE NON-ALIGNED TO BE MORE ASSERTIVE IN RESISTING THE EXTREMIST, ANTI-U.S. FORMULATIONS OF THE RADICALLY ORIENTED NON-ALIGNED LEADERSHIP AT AN EARLY STAGE OF THEIR DEVELOPMENT.

4. IT WILL NOT BE EASY IN MANY CASES TO ENSURE THAT HOST GOVERNMENTS, BEFORE THEY TAKE FINAL POSITIONS ON MULTILATERAL ORGANIZATION ISSUES IMPORTANT TO US, WEIGH ADEQUATELY OUR INTERESTS. BUT YOU SHOULD KNOW THAT THE DEPARTMENT WILL BE TAKING AN INCREASINGLY TOUGH ANALYTICAL LOOK AT ANTI-U.S. "BLOC" VOTING BY NON-SOVIET BLOC DELEGATES WITH A VIEW TO ITS IMPLICATIONS FOR OUR BILATERAL RELATIONS. TO DO THE JOB

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WILL REQUIRE THE PERSISTENT PRESENTATION OF OUR CONCERNS TO THOSE WHO DRAFT THE POSITION PAPERS (IF ANY), TO THOSE WHO NEGOTIATE AND VOTE IN NEW YORK, PARIS, ETC., AND MOST IMPORTANTLY, TO THOSE POLITICAL LEADERS WHO AFTER THE VOTES SEEK TO JUSTIFY TO US THEIR REASONS FOR VOTING AGAINST US.

5. AS A FINAL WORD, I WANT TO MAKE CLEAR THAT THERE

IS NO INTENTION TO JUDGE OTHER COUNTRIES' ACTIONS ON
MULTILATERAL ISSUES IN SIMPLISTIC TERMS. WE DO NOT
EXPECT NEA GOVERNMENTS TO SUPPORT U.S. POSITIONS ON
EVERY ISSUE. THE CRITERIA WE APPLY IN ANY GIVEN
SITUATION WILL HAVE TO TAKE ACCOUNT OF A COMPLEX RANGE
OF BILATERAL CONSIDERATIONS AND SHORT- AS WELL AS LONG-
TERM IMPLICATIONS. OUR JUDGMENTS WILL BE TAILORED TO

THE TOTALITY OF OUR INTERESTS IN EACH CASE. WHAT WE
SEEK IS GREATER CONSIDERATION OF EACH ISSUE IN
MULTILATERAL FORA ON ITS MERITS AND THE WEIGHING BY
OTHERS OF OUR CONCERNS JUST AS THEY EXPECT US TO
WEIGH THEIRS. WHAT WE WANT PARTICULARLY FROM YOU
IS TO MAKE CERTAIN OUR STRONG VIEWS ON THIS MATTER
ARE UNDERSTOOD IN YOUR CAPITAL AND TO GUARD AGAINST
THE TENDENCY TO EXPLAIN AWAY AUTOMATIC ACROSS-THE-BOARD
HOST GOVERNMENT POSITIONS IN OPPOSITION TO OURS. KISSINGER

UNQUOTE INGERSOLL

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